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Short-Lived Certificates for Secure Telephone Identity
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Abstract

When certificates are used as credentials to attest the assignment of ownership of telephone numbers, some mechanism is required to provide certificate freshness. This document specifies short-lived certificates as a means of guaranteeing certificate freshness for secure telephone identity (STIR), potentially relying on the Automated Certificate Management Environment (ACME) or similar mechanisms to allow signers to acquire certificates as needed.

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1. Introduction

The STIR problem statement [RFC7340] discusses many attacks on the telephone network that are enabled by impersonation, including various forms of robocalling, voicemail hacking, and swatting. One of the most important components of a system to prevent impersonation is the implementation of credentials that identify the parties who control telephone numbers. The STIR certificates [RFC8226] specification describes a credential system based on [X.509] version 3 certificates in accordance with [RFC5280] for that purpose. Those credentials can then be used by STIR authentication services [RFC8224] to sign PASSporT objects [RFC8225] carried in a SIP [RFC3261] request.

The STIR certificates document specifies an extension to X.509 that defines a Telephony Number (TN) Authorization List that may be included by certification authorities in certificates. This extension provides additional information that relying parties can use when validating transactions with the certificate: either in the form of Service Provider Codes (SPCs) or telephone numbers. Telephone numbers or number ranges are used in delegate STIR certificates [RFC9060]. When a SIP request arrives at a terminating administrative domain, for example, the calling number attested by

the SIP request can be compared to the TN Authorization List of the delegate certificate that signed the request to determine if the caller is authorized to use that calling number in SIP.

No specific recommendation is made in the STIR certificates document for a means of determining the freshness of certificates with a TN Authorization List. This document specifies how short-lived certificates could be used as a means of preserving that freshness. Short-lived certificates also have a number of other desirable properties that fulfill important operational requirements for network operators. A mechanism such as the Automated Certificate Management Environment (ACME) [RFC8555] could be leveraged to manage these short-lived certificates, as well as various web-based interfaces or other out-of-band mechanisms. The interaction of STIR with ACME has already been explored in [RFC9448], so it provides a potentially attractive way of delivering short-lived certificates.

As the use of short-lived certificates described below involves a certificate chain included by-value in the PASSport header, this document requires the use of "x5c" in the PASSport header when short-lived certificates are present.

2. Terminology

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "NOT RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in BCP 14 [RFC2119] [RFC8174] when, and only when, they appear in all capitals, as shown here.

3. Short-lived certificates for STIR

While there is no easy definition of what constitutes a "short-lived" certificate, the term typically refers to certificates that are valid only for days or even hours, as opposed to the months or years common in traditional public key infrastructures. When the private keying material associated with a certificate with an expiry of months or years is compromised by an adversary, relying parties must review certificate revocation lists (CRLs) or to access real-time status information with protocols such as OCSP to learn that the certificate has been revoked. Short-lived certificates offer an alternative where, if compromised, certificates will shortly expire anyway, so CRLs and OCSP are less meaningful. Such certificates cannot be cached for a long term by relying parties, minimizing their value to attackers.

One of the additional benefits of using short-lived certificates is that they do not require relying parties to perform any certificate freshness check. The trade-off is that the signer must acquire new certificates frequently, so the cost of round-trip times to the certification authority is paid on the signer's side rather than the verifier's side; however, in environments where many parties may rely on a single certificate, or at least where a single certificate will be used to sign many transactions during its short lifetime, the overall architecture will incur fewer round-trip times to the certification authority and thus less processing delay.

In the STIR context, the TN Authorization List defined in [RFC8226] adds a new wrinkle to the behavior of short-lived certificates, especially when the TN Authorization List is populated with telephone numbers or number ranges instead of Service Provider Codes (SPCs). A subject may have authority over multiple telephone numbers, but a particular short-lived certificate issued to that subject could attest the authority over all, some, or just one of those telephone numbers. Short-lived certificates permit a more on-demand certification process, where subjects acquire certificates as needed, potentially in reaction to calls being placed. A STIR authentication service could even acquire a new certificate on a per-call basis that can only sign for the calling party number of the call in question, as it would expire immediately thereafter. At the other end of the spectrum, a large enterprise service provider could acquire a certificate valid for millions of numbers, but expire the certificate after a very short duration - on the order of hours - to reduce the risk that the certificate would be compromised.

This inherent flexibility in the short-lived certificate architecture would also permit authentication services to implement very narrow policies for certificate usage. A large service provider who wanted to avoid revealing which phone numbers they controlled, for example, could provide no information in the certificate that signs a call other than just the single telephone number that corresponds to the calling party's number. How frequently the service provider feels that they need to expire that certificate and acquire a new one is entirely a matter of local policy. This makes it much harder for entities monitoring signatures over calls to guess who owns which numbers, and provides a much more complicated threat surface for attackers trying to compromise the service.

4. Certificate conveyance with 'x5c'

In order to reduce the burden on verification services, an authentication service could also piggyback a short-lived certificate onto the PASSporT, so that no network lookup and consequent round-trip delay would be required on the terminating side to acquire the new certificate. In particular, the poor cacheability of short-lived certificates may require frequent fetches of certificates via the "x5u" PASSporT header element when relying parties validate PASSporTs.

As an optimization, this specification requires the conveyance of the certificate chain for a short-lived certificate via the "x5c" JWS header element ([RFC7515] Section 4.1.6). The "x5c" element contains a base64 encoded PEM representation of the certificate chain. STIR Verification service implementations compliant with this specification MUST support the "x5c" element; authentication services MUST use the "x5c" format for PASSporTs signed by certificates with an valid lifetime shorter than one week. The presence of x5c creates PASSporT objects that are considerable larger than typical RFC8225 tokens, and the longer the certificate chain, the larger the PASSporT header will be. But provided the certificate chain leads to a trusted certification authority, "x5c" precludes the need for a round-trip time before validation at the STIR verification service. The root certificate SHOULD NOT be included in the chain, though it may be required in some deployment environments.

An example PASSporT header with an "x5c" element with three certificates (including the root) in its chain might look as follows:

```

{ "typ": "passport",
  "ppt": "div",
  "alg": "ES256",
  "x5c": [
    [ "MIICkTCCAjigAwIBAgIUb689vcv/kTP7N6J7Gz9YZU21WT4wCgYIKoZIzj0EAwIw
      SzELMAkGAlUEBhMCVVMxYjAUBGNVBAoMDUFjbWUgQ0EsIEluYy4xJDAiBgNVBAMM
      G0FjbWUgU0hBS0VOIEludGVybWVkaWw0ZSBQTAeFw0yNDA3MDgxNDI4MjVaFw0y
      NDA3MDgxNDI4MjVaMFUxYjAUBGNVBAoMDUFjbWUgQ0EsIEluYy4xJDAiBgNVBAMM
      H0FjbWUgU0hBS0VOIEludGVybWVkaWw0ZSBQTAeFw0yNDA3MDgxNDI4MjVaFw0y
      NDA3MDgxNDI4MjVaMFUxYjAUBGNVBAoMDUFjbWUgQ0EsIEluYy4xJDAiBgNVBAMM
      bHVlMFkwEwYHKoZIzj0CAQYIKoZIzj0DAQcDQgAEUxmGGgRklHe0GyGbgANc4182
      z3y6LdJ9Xp0r6xWspI/K3msUWD3ijxA5iYEKUBLofBMbwHiDS4CfMldTHUuMFqOB
      7zCB7DAMBGNVHRMBAf8EAJAAMB0GA1UdDgQWBBTbmpeh0wHlpxvtJlVbI6mD+idq
      cJafBgNVHSMEGDAWgBTNSw0NkoZNWYL1bn2vwna5gwp0sZA0BgNVHQ8BAf8EBAMC
      B4AwNAYIKwYBBQUHAQEEDAMMCQGA1UdH4YdaHR0cHM6Ly9zdGllYS5hY21lLWNh
      LmNvbS9jcmwwVgYIKwYBBQUHARoESjBiorMwERYLMTcwMzU1NTIwMDACAgPoog0W
      CzE3MDMlNTUxMjM0oRMwERYLMTU3MTU1NTMwMDACAgfQog0WCzE1NzE1NTUyMzQ1
      MAoGCCqGSM49BAMCA0cAMEQCIFzV0EyHdMXStqzROJkL6CO06+6FuFYZGIod9iMw
      Yyr2AiAmEKlsmeSAdoFYG5WTIGfjB13xAWn7EQH0SDkqOKKBwA=" ,
      "MIICKjCCAdGgAwIBAgIUgEca/xMNdZbTZUP8DsrxnBR246AwCgYIKoZIzj0EAwIw
      QzELMAkGAlUEBhMCVVMxYjAUBGNVBAoMDUFjbWUgQ0EsIEluYy4xHDAaBgNVBAMM
      E0FjbWUgU0hBS0VOIFJvb3QgQ0EwHhcNMjQwNzA4MTQyODI1WHcNMzQwNzA5MTQy
      ODI1WjBMLMqswCQYDVQGEwJVUzEWMBQGA1UECgwNQWNTZSBQDQSwgSW5jLjEkMCIG
      A1UEAwWbQWNTZSBTSEFLRU4gSW50ZXJtZWZpYXRlIENBMFkwEwYHKoZIzj0CAQYI
      KoZIzj0DAQcDQgAE0wypYKOWsS8JU0Ahx4niuirUv0M9v01vUDHiSfzWbeAlbK/
      hWlVYHADeFoRC7cIldDJ3iupafdxVgQggPp+/aOBmjCB1zAPBgNVHRMBAf8EBTAD
      AQH/MB0GA1UdDgQWBBTNSw0NkoZNWYL1bn2vwna5gwp0sZAfBgNVHSMEGDAWgBRL
      Uq0usIR/TU27Y5vNN94V7xKnzTA0BgNVHQ8BAf8EBAMCAQYwNAYIKwYBBQUHAQEE
      KDAmMCQGA1UdH4YdaHR0cHM6Ly9zdGllYS5hY21lLWNhLmNvbS9jcmwwCgYIKoZI
      zj0EAwIDRwAwRAIgUoAbid+kGFQWdQnLpJGwc4c4JoYohenmm3y2duOBN58CIEDm
      nWAQft1HWvZt2M6q0nOopZLwrt/9LzkBJqomRggr" ,
      "MIIB6zCCAAGgAwIBAgIUgEca/xMNdZbTZUP8DsrxnBR246AwCgYIKoZIzj0EAwIw
      QzELMAkGAlUEBhMCVVMxYjAUBGNVBAoMDUFjbWUgQ0EsIEluYy4xHDAaBgNVBAMM
      E0FjbWUgU0hBS0VOIFJvb3QgQ0EwHhcNMjQwNzA4MTQyODI1WHcNMzQwNzA5MTQy
      ODI1WjBDMQswCQYDVQGEwJVUzEWMBQGA1UECgwNQWNTZSBQDQSwgSW5jLjEkMCBoG
      A1UEAwWtQWNTZSBTSEFLRU4gUm9vdCBDQTBZMBMGBYqGSM49AgEGCCqGSM49AwEH
      A0IABL7UD1CBpsNNq0EzDa90JUQV9etsUe8YOyOXpFB/9A8ahDj6HAJxuZJigSCG
      dG6npehdHMeDHZhsPHMLy22qH60jYzBhMB0GA1UdDgQWBBRLUq0usIR/TU27Y5vN
      N94V7xKnzTAFBgNVHSMEGDAWgBRLUq0usIR/TU27Y5vNN94V7xKnzTAPBgNVHRMB
      Af8EBTADAQH/MA4GA1UdDwEB/wQEAwIBBjAKBgqhkhjOPQDQAGNIADBFAiEA+U9j
      0vQpHOx4nF+jytmr/bpoth001R09zZiywozSydwCIE6hI66JwnmqRKeJ90eTNYM5
      asC7YWEm3bQqgukw/uEs" ]
  ]
}

```

[RFC8224] provides a way of pointing to a certificate in a MIME body associated with the SIP request, but for out-of-band uses of STIR, having the certificate embedded in the PASSport itself is a superior option. Note that for backward compatibility reasons, implementations MAY include both "x5u" and "x5c" in the payload header, but the two URIs MUST indicate the same certification chain.

5. Certificate Acquisition with ACME

One of the primary challenges facing short-lived certificates is building an operational system that allows signers to acquire new certificates and put them to immediate use. ACME [RFC8555] is designed for exactly this purpose. After a client registers with an ACME server, and the authority of the client for the names in question is established (through means such as [RFC9448]), the client can at any time apply for a certificate to be issued by sending an appropriate JSON request to the server. That request will contain a CSR [RFC2986] indicating the intended scope of authority as well the validity interval of the certificate in question. Ultimately, this will enable the client to download the certificate from a certificate URL designated by the server.

ACME is based on the concept that clients establish accounts at an ACME server, and that through challenges, the server learns which identifiers it will issue for certificates requested for an account. Any given certificate issued for an account can be for just one of those identifiers, or potentially for more: this is determined by the CSR that an ACME client creates for a particular order. Thus, a service provider with authority for millions of identifiers - that is, millions of telephone numbers - could create a CSR for an ACME order that requests a certificate only associated with one of those telephone numbers if it so desired. The same would be true of certificates based on Service Provider Codes (SPCs) as described in [RFC8226]: a service provider might have just one SPC or perhaps many. ACME thus provides flexibility to clients requesting certificates to determine how much of their authority they want to invest in any given certificate.

[RFC9448] uses the Authority Token Challenge (ATC) framework of [RFC9447] to generate tokens that are provided to the CA in response to ACME challenges. For a usage with short-term certificates, it may make sense for the ATC tokens to have a relatively long expiry, so that the ACME client does not have to constantly return to the Token Authority for new tokens. This could potentially be used with the ACME STAR [RFC8739] mechanism as well.

6. IANA Considerations

This document contains no actions for the IANA.

7. Privacy Considerations

Short-lived certificates provide attractive privacy properties when compared to real-time status protocols like OCSP, which require relying parties to perform a network query that can reveal a great deal about the source and destination of communications. For STIR, these problems are compounded by the presence of the TN Authorization List extension to certificates. Short-lived certificates can minimize the data that needs to appear in the TN Authorization List, and consequently reduce the amount of information about the caller leaked by certificate usage to an amount equal to what is leaked by the call signaling itself.

8. Security Considerations

For further information on certificate security and practices, see [RFC5280], in particular its Security Considerations. Implementations should note the Security Considerations of [RFC8226] for guidance on STIR certificate usage. The Security Considerations of [RFC8555] are relevant to the use of ACME to acquire short-lived certificates, as are those of [RFC8739].

9. Acknowledgments

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